

# Provably Efficient Generalized Lagrangian Policy Optimization for Safe Multi-Agent Reinforcement Learning

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**Editors:** N. Matni, M. Morari, G. J. Pappas

## Abstract

We examine online safe multi-agent reinforcement learning using constrained Markov games in which agents compete by maximizing their expected total rewards under a constraint on expected total utilities. Our focus is confined to an episodic two-player zero-sum constrained Markov game with independent transition functions that are unknown to agents, adversarial reward functions, and stochastic utility functions. For such a Markov game, we employ an approach based on the occupancy measure to formulate it as an online constrained saddle-point problem with an explicit constraint. We extend the Lagrange multiplier method in constrained optimization to handle the constraint by creating a generalized Lagrangian with minimax decision primal variables and a dual variable. Next, we develop an upper confidence reinforcement learning algorithm to solve this Lagrangian problem while balancing exploration and exploitation. Our algorithm updates the minimax decision primal variables via online mirror descent and the dual variable via projected gradient step and we prove that it enjoys sublinear rate  $O((|X| + |Y|)L\sqrt{T(|A| + |B|)})$  for both regret and constraint violation after playing  $T$  episodes of the game. Here,  $L$  is the horizon of each episode,  $(|X|, |A|)$  and  $(|Y|, |B|)$  are the state/action space sizes of the min-player and the max-player, respectively. To the best of our knowledge, we provide the first provably efficient online safe reinforcement learning algorithm in constrained Markov games.

**Keywords:** safe multi-agent reinforcement learning, constrained Markov game, upper confidence reinforcement learning, generalized Lagrange multiplier method, online mirror descent

## 1. Introduction

Safe Reinforcement Learning (RL) studies how a single agent learns to maximize its expected total reward subject to safety-concerned constraints by interacting with an unknown environment over time (García and Fernández, 2015; Thomas, 2015; Amodei et al., 2016). The constrained Markov decision processes (MDPs) provide a standard class of constraint critical environment models (Altman, 1999) that are utilized in autonomous robots (Feyzabadi, 2017; Fisac et al., 2018),

personalized medicine (Girard, 2018), online advertising (Boutilier and Lu, 2016), and financial management (Abe et al., 2010). General constrained MDPs for two or more agents are often formulated as constrained Markov games (MGs) in which agents compete under constraints (Altman and Shwartz, 2000; Altman et al., 2005, 2008), providing an effective model for safe multi-agent RL (Nguyen et al., 2014; Shalev-Shwartz et al., 2016; Zhang et al., 2021).

Considerable recent progress has been made in single-agent safe RL, especially for solving constrained MDP problems with constraint satisfaction guarantees (Efroni et al., 2020; Brantley et al., 2020; Bai et al., 2020a; Ding et al., 2021; Chen et al., 2021; Singh et al., 2022; Ding et al., 2022b). In these references, Lagrangian-based methods have been combined with the optimistic exploration to address exploration-exploitation trade-off under constraints. These constrained MDP learning algorithms are sample-efficient (in achieving both low regret and low constraint violation) and they effectively enhance classical RL methods to attain safety requirements. However, most of these algorithms are limited to the single-agent setting and it is an open question how to balance the exploration-exploitation trade-off under constraints for multiple agents. Another motivation for our work comes from recent advances on the efficient competitive RL algorithms in MGs (Wei et al., 2017; Bai and Jin, 2020; Bai et al., 2020b; Xie et al., 2020).

In this work, we take initial steps towards developing provably efficient safe multi-agent RL algorithms. We examine perhaps the most basic safe multi-agent RL setup that involves a two-player zero-sum constrained MG with independent state transitions (Altman and Shwartz, 2000; Altman et al., 2005, 2008; Singh and Hemachandra, 2014). This problem represents a generalization of constrained MDPs to the two-player case with coupled constraints. In such a constrained MG, two players follow their own state transitions independently, take actions simultaneously, and observe the reward and utility functions while competing against each other by maximizing/minimizing the reward while both are restrained by the constraint regarding some utility for safety reasons. The decision-coupling that arises from the constraint is often encountered in multi-agent systems (Rosen, 1965; Li and Marden, 2014; Kulkarni, 2011, 2017; De Nijs, 2019). More specifically, we aim to design an online RL algorithm for solving episodic two-player zero-sum constrained MGs. Here, two players do not know the transition models and have no access to a generative model, but can play the game for multiple episodes using arbitrary policies. The goal is to find an approximate constrained Nash equilibrium of the game in hindsight, a generalization of Nash equilibrium to characterize violating constraints if any unilateral deviations occur. We utilize a notion of regret to quantify the approximation error of the constrained Nash equilibrium and employ a constraint dissatisfaction (which results from violation of any utility constraints) to evaluate the constraint violation.

**Contribution.** We develop the first provably efficient algorithm for a constrained Markov game (MG) with  $O(\sqrt{T})$  regret and  $O(\sqrt{T})$  constraint violation. Specifically, we introduce an episodic constrained MG with unknown independent transition functions and decision-couplings that come from both adversarial reward functions and coupled stochastic constraints on utility functions. We use the occupancy measure approach to formulate such a MG as a constrained saddle-point problem with an explicit constraint. We extend the Lagrange method in constrained optimization to deal with the constraint by creating a generalized Lagrangian with minimax decision primal variables and a dual variable. We develop an upper confidence reinforcement learning algorithm – an Upper Confidence Bound Constrained Saddle-Point Optimization (UCB-CSAPO) algorithm – to solve this Lagrangian problem while balancing exploration and exploitation. Our algorithm updates the minimax decision primal variables via optimistic mirror descent and the dual variable via projected gradient step and we

prove that it enjoys sublinear rate  $O((|X| + |Y|)L\sqrt{T(|A| + |B|)})$  for both regret and constraint violation after playing  $T$  episodes. Here,  $L$  is the horizon of each episode,  $(|X|, |A|)$  and  $(|Y|, |B|)$  are the state/action space sizes of the min-player and max-player, respectively.

**Related Work.** We briefly review the most-related work; see Appendix 6 for details. Our work is closely related to safe multi-agent RL in constrained MGs. The Nash equilibrium for constrained MGs have been studied in Altman and Shwartz (2000); Gómez-Ramirez et al. (2003); Altman et al. (2005); Alvarez-Mena and Hernández-Lerma (2006); Altman et al. (2007, 2008); Altman and Solan (2009); Singh and Hemachandra (2014) using the notion of *constrained Nash equilibrium* (which generalizes the concept of *generalized Nash equilibrium* in static games (Arrow and Debreu, 1954) to MGs); see more studies in Yaji and Bhatnagar (2015); Zhang (2019); Wei (2020, 2021); Zhang and Zou (2021). These results are not applicable to the RL setting that assumes unknown models. Recently, asymptotic convergence in learning constrained MGs was examined in Hakami and Dehghan (2015); Jiang et al. (2020) but sample efficiency and exploration were not fully addressed, except for a concurrent work on learning correlated equilibria (Chen et al., 2022b). Our work fills this gap by adding built-in exploration mechanisms under constraints and proving the first non-asymptotic convergence for learning constrained Nash equilibria.

Our work is also pertinent to a rich RL literature on learning constrained MDPs (Zheng and Ratliff, 2020; Qiu et al., 2020; Kalagarla et al., 2020; Bai et al., 2020a; Chow et al., 2017; Tessler et al., 2019; Ding et al., 2020, 2021, 2022b; Wachi and Sui, 2020; Efroni et al., 2020; Brantley et al., 2020; Chen et al., 2021; Liu et al., 2021a; Ying et al., 2022; Liu et al., 2021b; Bai et al., 2022; Zhao and You, 2021; Li et al., 2021; Chen et al., 2022a). While these results provide provably efficient algorithms regarding regret and constraint satisfaction in the single-agent setting, they are not applicable to our multi-agent game being played under constraints, because of the *non-convexity* nature of constrained multi-agent policy optimization and the *non-stationary* environment each agent is facing. An extended line of work on constrained MDPs focuses on cooperative multi-agent learning under constraints and most efforts study the case where multiple agents have independent MDPs with a coupled budget/resource constraint (Meuleau et al., 1998; Boutilier and Lu, 2016; Wei et al., 2018; de Nijs and Stuckey, 2020; Gagrani and Nayyar, 2020). All these results assume knowing transition models or system dynamics. Only a few studies considered the shared MDP case (Diddigi et al., 2019; Lu et al., 2020; Parnika et al., 2021; Gu et al., 2021), but they lack theoretical guarantees and do not handle exploration. In contrast, our work focuses on the MG setting with unknown models and attacks the exploration challenge directly.

## 2. Problem Setup

In this section, we introduce zero-sum Markov games (MGs) with constraints, which are categorized as constrained Markov/stochastic games (Altman and Shwartz, 2000; Altman et al., 2005, 2008).

In an episodic constrained MG there are two players; a *min-player*  $-(X, A, P_1, r, g, T)$ , which minimizes the reward, and a *max-player*  $-(Y, B, P_2, r, h, T)$ , which maximizes the reward, while adhering to a coupled utility constraint. Here,  $T$  is the number of episodes,  $X$  and  $Y$  are finite state spaces,  $A$  and  $B$  are finite action spaces,  $P_1$  and  $P_2$  are transition probability measures where  $P_1(\cdot | x, a)$  is a distribution over  $X$  if the min-player takes action  $a$  in state  $x$  and  $P_2(\cdot | y, b)$  is a distribution over  $Y$  if the max-player takes action  $b$  in state  $y$ ,  $r := \{r^t\}_{t=1}^T$  is a collection of players' reward functions  $r^t: X \times Y \times A \times B \rightarrow [0, 1]$ , whereas  $g := \{g^t\}_{t=1}^T$  and  $h := \{h^t\}_{t=1}^T$  are

collections of players' utility functions  $g^t: X \times A \rightarrow [0, 1]$ ,  $h^t: Y \times B \rightarrow [0, 1]$ . For two independent transitions, players are coupled via the reward function and a constraint on their utility functions.

We utilize layered Markov decision processes to model the environment dynamics. For each player, e.g., the min-player, we assume that the state space  $X$  has  $L + 1$  layers and that it satisfies the loop-free property: (i)  $X := X_0 \cup \dots \cup X_L$  and  $X_{\ell_1} \cap X_{\ell_2} = \emptyset$  for  $\ell_1 \neq \ell_2$ ; (ii)  $X_0 = \{x_0\}$  and  $X_L = \{x_L\}$ ; (iii) if  $P_1(x' | x, a) > 0$ , then  $x' \in X_{\ell+1}$  and  $x \in X_\ell$  for some  $\ell \in \{0, 1, \dots, L\}$ . This assumption is common in loop-free stochastic shortest path problems (György et al., 2007; Jaksch et al., 2010; Neu et al., 2010; Rosenberg and Mansour, 2019; Jin et al., 2020); it is often used to simplify notation/analysis since any episodic MDPs can be reduced to be loop-free.

The min/max players interact with the environment in episode  $t$  as follows. At the beginning, the environment determines the reward function  $r^t$  and the utility functions  $g^t$  and  $h^t$ . Meanwhile, two players decide their policies  $\pi^t: X \times A \rightarrow [0, 1]$  and  $\mu^t: Y \times B \rightarrow [0, 1]$ , where  $\pi^t(\cdot | x)$  and  $\mu^t(\cdot | y)$  are probability distributions over their action spaces  $A$  and  $B$ , respectively. Then, given initial states  $x_0$  and  $y_0$ , both players execute their own policies  $\pi^t$  or  $\mu^t$  for  $L$  steps. At step  $\ell \in \{0, \dots, L - 1\}$ , each player only observes its own state  $x_\ell \in X$  or  $y_\ell \in Y$ , takes action  $a_\ell$  or  $b_\ell$  following its own policy  $\pi^t$  or  $\mu^t$ , transits to next state  $x_{\ell+1}$  or  $y_{\ell+1}$  according to its own transition  $P_1(\cdot | x_\ell, a_\ell)$  or  $P_2(\cdot | y_\ell, b_\ell)$ , and observes reward  $r^t$  and local utility  $g^t$  or  $h^t$ . Assume there is no dependence between functions  $r^t$ ,  $g^t$ , and  $h^t$  and they are independent of the underlying MDPs.

To define the learning objective, for the min-player in episode  $t$  we introduce the occupancy measure  $q_1^t: X \times A \times X \rightarrow [0, 1]$  by  $q_1^t(x, a, x') := \text{Prob}(x_\ell = x, a_\ell = a, x_{\ell+1} = x')$  for  $x \in X_\ell$ , describing the marginal probability of visiting  $(x, a, x')$  when executing policy  $\pi^t$  under the transition  $P_1$ . Similarly, we introduce the occupancy measure  $q_2^t: Y \times B \times Y \rightarrow [0, 1]$  for the max-player. We recall that a function  $q: X \times A \times X \rightarrow [0, 1]$  is an occupancy measure associated with policy  $\pi$  and transition  $P$  if and only if it satisfies two conditions (Altman, 1999): (i)  $\sum_{x \in X_\ell} \sum_{a \in A} \sum_{x' \in X_{\ell+1}} q(x, a, x') = 1$  for  $\ell \in \{0, \dots, L - 1\}$ ; (ii)  $\sum_{x \in X_{\ell-1}} \sum_{a \in A} q(x, a, x') = \sum_{a \in A} \sum_{x'' \in X_{\ell+1}} q(x', a, x'')$  for  $x' \in X_\ell$  and  $\ell \in \{1, \dots, L - 1\}$ . We denote by  $\Delta(P)$  a set of valid occupancy measures under  $P$ ,

$$\Delta(P) := \{q: X \times A \times X \rightarrow [0, 1] \mid q \text{ satisfies (i) and (ii) as shown above}\}.$$

It is worth noting that the occupancy measure set is convex and compact for finite MDPs (Altman, 1999). Using an occupancy measure  $q$ , we can express associated transition  $P$  and policy  $\pi$  as

$$P(x' | x, a) = \frac{q(x, a, x')}{\sum_{x'' \in X_{\ell+1}} q(x, a, x'')} \quad \text{and} \quad \pi(a | x) = \frac{\sum_{x' \in X_{\ell+1}} q(x, a, x')}{\sum_{a \in A} \sum_{x'' \in X_{\ell+1}} q(x, a, x'')} \quad (1)$$

where  $x \in X_\ell$ . Slightly extending the notation  $q$ , we use it to represent the probability of visiting  $(x, a)$ , i.e.,  $q(x, a) = \sum_{x' \in X_{\ell+1}} q(x, a, x')$  for  $x \neq x_L$ . These properties imply that the problem of learning a policy equals learning the associated occupancy measure (Zimin and Neu, 2013).

In episode  $t$ , given a min-policy  $\pi^t$  and a max-policy  $\mu^t$ , we introduce the expected total reward,

$$\begin{aligned} \mathbb{E}_{P_1, P_2, \pi^t, \mu^t} \left[ \sum_{\ell=0}^{L-1} r^t(x_\ell, y_\ell, a_\ell, b_\ell) \right] &= \sum_{\ell=0}^{L-1} \sum_{x \in X_\ell} \sum_{y \in Y_\ell} \sum_{a \in A, b \in B} q_1^t(x, a) q_2^t(y, b) r^t(x, y, a, b) \\ &:= \langle q_1^t \cdot q_2^t, r^t \rangle \end{aligned} \quad (2)$$

where the expectation  $\mathbb{E}$  is taken over the random state-action sequence  $\{(x_\ell, y_\ell, a_\ell, b_\ell)\}_{\ell=0}^{L-1}$ ; the action  $a_\ell$  follows the policy  $\pi^t(\cdot | x_\ell)$  in the state  $x_\ell$  and the next state  $x_{\ell+1}$  follows the transition  $P_1(\cdot | x_\ell, a_\ell)$ ; the action  $b_\ell$  follows the policy  $\mu^t(\cdot | y_\ell)$  in the state  $y_\ell$  and the next state  $y_{\ell+1}$  follows the transition  $P_2(\cdot | y_\ell, b_\ell)$ . Similarly, we can define the expected total utilities as

$$\mathbb{E}_{P_1, \pi^t} \left[ \sum_{\ell=0}^{L-1} g_x^t(x_\ell, a_\ell) \right] = \sum_{\ell=0}^{L-1} \sum_{x \in X_\ell} \sum_{a \in A} q_1^t(x, a) g^t(x, a) := \langle q_1^t, g^t \rangle \quad (3a)$$

$$\mathbb{E}_{P_2, \mu^t} \left[ \sum_{\ell=0}^{L-1} h^t(y_\ell, a_\ell) \right] = \sum_{\ell=0}^{L-1} \sum_{y \in Y_\ell} \sum_{b \in B} q_2^t(y, b) h^t(y, b) := \langle q_2^t, h^t \rangle. \quad (3b)$$

In general, reward function  $r^t$  and utility functions  $g^t$  and  $h^t$  all can change arbitrarily, i.e., being adversarial. However, even if we fix the opponent's policy, there is no algorithm for the player to achieve sublinear regret and constraint violation at the same time when the constraints are changing adversarially (Mannor et al., 2009). Hence, we restrict the utility functions to be stochastic:  $g^t(x, a) := g(x, a; \xi^t)$ ,  $h^t(y, b) := h(y, b; \xi^t)$  with  $\mathbb{E}[g^t(x, a)] = g(x, a)$  and  $\mathbb{E}[h^t(y, b)] = h(y, b)$ , for any  $x \in X$ ,  $a \in A$  and  $y \in Y$ ,  $b \in B$ , where  $\xi^t$  is an independent random variable.

**Learning Performance.** We now define the underlying constrained optimization problem and the solution concept for learning constrained MGs. Using the notion of occupancy measure, we formulate a constrained minimax problem in which the objective function is a sum of the expected total rewards over  $T$  episodes and the constraint is on a sum of two agent's expected total utilities,

$$\underset{q_1 \in \Delta(P_1)}{\text{minimize}} \quad \underset{q_2 \in \Delta(P_2)}{\text{maximize}} \quad \sum_{t=0}^{T-1} \langle q_1 \cdot q_2, r^t \rangle \quad \text{subject to} \quad \langle q_1, g \rangle + \langle q_2, h \rangle \leq b \quad (4)$$

where we take  $b \in (0, 2L]$  to avoid trivial cases since we note that  $\langle q_1, g \rangle, \langle q_2, h \rangle \in [0, L]$ . The coupled constraint is used to model the limited use of budget/resource for two players; multi-agent problems with a common constraint are often called *weakly-coupled* or *non-orthogonal* in the literature on CMDPs (Meuleau et al., 1998; Boutilier and Lu, 2016; Wei et al., 2018; Salemi Parizi, 2018; Gagrani and Nayyar, 2020) and constrained MGs (Altman et al., 2008; Altman and Solan, 2009; Kulkarni, 2011; Singh and Hemachandra, 2014; Kulkarni, 2017). We can generalize it to multiple or local side constraints, e.g.,  $\langle q_1, g \rangle \leq b_1$  or  $\langle q_2, h \rangle \leq b_2$ . When transitions  $P_1$  and  $P_2$  are known, the occupancy measure sets  $\Delta(P_1)$  and  $\Delta(P_2)$  define convex polytopes on  $q_1$  and  $q_2$ .

Let  $(q_1^*, q_2^*)$  be a solution to Problem (4) in hindsight. The existence of  $(q_1^*, q_2^*)$  follows from compactness of the constraint sets (Neumann, 1928; Rosen, 1965). It is standard to define an intuitive solution – constrained Nash equilibrium – via two conditions (Altman and Schwartz, 2000; Daskalakis et al., 2021):

- (i)  $\sum_{t=0}^{T-1} \langle q_1^* \cdot q_2^*, r^t \rangle \leq \sum_{t=0}^{T-1} \langle q_1 \cdot q_2^*, r^t \rangle$  for any  $q_1 \in \Delta(P_1)$  satisfying  $\langle q_1, g \rangle + \langle q_2^*, h \rangle \leq b$ ;
- (ii)  $\sum_{t=0}^{T-1} \langle q_1^* \cdot q_2, r^t \rangle \leq \sum_{t=0}^{T-1} \langle q_1^* \cdot q_2^*, r^t \rangle$  for any  $q_2 \in \Delta(P_2)$  satisfying  $\langle q_1^*, g \rangle + \langle q_2, h \rangle \leq b$ .

Any unilateral deviation from the constrained Nash equilibrium will either break the constraint, or if it is not, then there is no benefit for this player. With this solution concept, we define the regret for any algorithm that plays the game for  $T$  episodes by

$$\text{Regret}(T) = \sum_{t=0}^{T-1} (\langle q_1^t \cdot q_2^*, r^t \rangle - \langle q_1^* \cdot q_2^t, r^t \rangle) \quad (5)$$

which adds two side optimality gaps,  $\sum_{t=0}^{T-1} \langle q_1^t \cdot q_2^*, r^t \rangle - \langle q_1^* \cdot q_2^*, r^t \rangle$  for the min-player and  $\sum_{t=0}^{T-1} \langle q_1^* \cdot q_2^*, r^t \rangle - \langle q_1^* \cdot q_2^t, r^t \rangle$  for the max-player, and two players take policies  $\pi^t$  and  $\mu^t$  in episode  $t$  and they define occupancy measures  $q_1^t$  and  $q_2^t$  under the true transitions  $P_1$  and  $P_2$ . This regret works in a notion of weak regret (Brafman and Tennenholtz, 2002; Bai and Jin, 2020; Xie et al., 2020) instead of the single-agent type regret (Tian et al., 2020; Bai et al., 2020b) which is statistically and computationally hard to bound sublinearly.

To measure the constraint satisfaction, we introduce the violation as a non-negative part of accumulated constraint violations  $\langle q_1^t, g \rangle + \langle q_2^t, h \rangle - b$  over  $T$  episodes,

$$\text{Violation}(T) = \left[ \sum_{t=0}^{T-1} (\langle q_1^t, g \rangle + \langle q_2^t, h \rangle - b) \right]_+ \quad (6)$$

We next assume feasibility that ensures the existence of constrained Nash equilibrium (Altman and Shwartz, 2000). Feasibility can be verified by a priori knowledge on feasible policies.

**Assumption 1 (Feasibility)** *There exists a joint policy  $(\bar{\pi}, \bar{\mu})$  associated to the occupancy measure  $(\bar{q}_1, \bar{q}_2)$  and a constant  $\xi > 0$  such that  $\langle \bar{q}_1, g \rangle + \langle \bar{q}_2, h \rangle + \xi \leq b$ .*

Having defined the learning performance, we will work with the occupancy measure in the online learning setting where the two players do not know the transition functions, only observe reward/utility functions at the end of each episode, repeatedly play the game for a fixed number of episodes to learn the constrained Nash equilibrium in hindsight.

### 3. Proposed Algorithm

We present a variant of upper confidence reinforcement learning in Algorithm 1 – an Upper Confidence Bound Constrained Saddle-Point Optimization (UCB-CSAPO) algorithm – for learning constrained MGs. Conceptually, the algorithm works as the primal-dual policy optimization (Efroni et al., 2020; Ding et al., 2021; Chen et al., 2021) in the Lagrangian-based framework, which makes it a simple policy optimization algorithm. However, our primal update exploits the structure of constrained MGs to maintain two players’ occupancy measures. The domain set of occupancy measures builds on the upper confidence bound exploration or optimism (Jaksch et al., 2010) regarding the estimated transition models using past trajectories. The dual update determines the penalty weight by collecting the possible constraint violation already acquired. In each episode, our algorithm has two key stages: (i) The generalized Lagrangian mirror descent step for updating the occupancy measures with optimism; (ii) The estimation of confidence sets on the occupancy measures.

**Generalized Lagrangian Mirror Descent Step.** The main idea of this step is to apply the online primal-dual mirror descent – an algorithmic generalization of online mirror descent to the constrained problems (Wei et al., 2020) – to the constrained MG setting (Altman and Shwartz, 2000; Altman

et al., 2005, 2008; Singh and Hemachandra, 2014). Let us recall that the occupancy measures  $q_1^t$  for the min-player and  $q_2^t$  for the max-player are defined over the true transitions  $P_1$  and  $P_2$  in episode  $t$ . The primal update of our algorithm maintains two occupancy measures  $\hat{q}_1^t, \hat{q}_2^t$  to estimate  $q_1^t, q_2^t$ , separately. Although  $\hat{q}_1^t, \hat{q}_2^t$  do not necessarily come from the true transitions  $P_1, P_2$ , they propose a min-policy  $\pi^t$  for the min-player and a max-policy  $\mu^t$  for the max-player according to the occupancy measure's property (1), i.e., for all  $(x, a) \in X \times A$  and  $(y, b) \in Y \times B$ ,

$$\pi^t(a|x) = \frac{\sum_{x'} \hat{q}_1^t(x, a, x')}{\sum_{a, x''} \hat{q}_1^t(x, a, x'')} \quad \text{and} \quad \mu^t(b|y) = \frac{\sum_{y'} \hat{q}_2^t(y, b, y')}{\sum_{b, y''} \hat{q}_2^t(y, b, y'')}. \quad (7)$$

We describe our Lagrangian-based design to update estimates  $\hat{q}_1^t$  and  $\hat{q}_2^t$  in an online fashion. Assume that the transitions  $P_1$  and  $P_2$  are known. We consider a one-episode constrained minimax problem based on reward/utility functions:  $r^{t-1}, g^{t-1}, h^{t-1}$ , revealed at the end of episode  $t-1$ ,

$$\underset{q_1 \in \Delta(P_1)}{\text{minimize}} \quad \underset{q_2 \in \Delta(P_2)}{\text{maximize}} \quad \langle q_1 \cdot q_2, r^{t-1} \rangle \quad \text{subject to} \quad \langle q_1, g^{t-1} \rangle + \langle q_2, h^{t-1} \rangle \leq b$$

where  $\Delta(P_1)$  and  $\Delta(P_2)$  are sets of valid occupancy measures under  $P_1$  and  $P_2$ , respectively.

It is standard to use the method of Lagrange multipliers (Bertsekas, 2014) to handle constraints by adding penalty terms, if any constraint violation appears, into the original objective, and formulate an unconstrained problem. This is found in constrained games with separate side constraints (Pearsall, 1976) and multiple MDPs with coupled constraints (Boutillier and Lu, 2016; Wei et al., 2018). However, for constrained MGs either player can contribute to constraint violation  $\langle q_1, g^{t-1} \rangle + \langle q_2, h^{t-1} \rangle - b$ . It is important to specify which player should get such penalty terms (Altman and Solan, 2009; Dai and Zhang, 2020). We employ an attitude that the two players are jointly against the constraint while competing for rewards (Altman and Solan, 2009). As a result, both would sacrifice their rewards to satisfy the constraint if any violation occurs. We approximate the violation for each player as:  $\langle q_1, g^{t-1} \rangle + \langle \hat{q}_2^t, h^{t-1} \rangle - b$  for the min-player, and  $\langle \hat{q}_1^t, g^{t-1} \rangle + \langle q_2, h^{t-1} \rangle - b$  for the max-player. We formulate a generalized Lagrangian-type function,

$$\begin{aligned} L^t(q_1, q_2; \lambda) &:= \langle q_1 \cdot q_2, r^{t-1} \rangle \\ &\quad + \lambda(\langle q_1, g^{t-1} \rangle + \langle \hat{q}_2^t, h^{t-1} \rangle - b) - \lambda(\langle \hat{q}_1^t, g^{t-1} \rangle + \langle q_2, h^{t-1} \rangle - b) \end{aligned}$$

where  $q_1$  is the first primal variable for the min-player,  $q_2$  is the second primal variable for the max-player, and  $\lambda \geq 0$  works as the Lagrange multiplier or the dual variable in penalizing the min-player/max-player via the first/second  $\lambda$ -term. Once we update  $\lambda = \lambda^{t-1}$  from the last episode, we reach a constrained saddle-point problem,  $\underset{q_1 \in \Delta(P_1)}{\text{minimize}} \underset{q_2 \in \Delta(P_2)}{\text{maximize}} L^t(q_1, q_2; \lambda^{t-1})$ .

However, it is not feasible to take the domains  $\Delta(P_1)$  and  $\Delta(P_2)$  since the true transitions  $P_1$  and  $P_2$  are unknown. Instead, by the optimism in the face of uncertainty, we use their optimistic estimates  $\Delta(k_1^t)$  and  $\Delta(k_2^t)$  in sense that  $q_1^t \in \Delta(k_1^t)$  and  $q_2^t \in \Delta(k_2^t)$  hold with high probability in Lemma 1, where  $\Delta(k_1^t)$  and  $\Delta(k_2^t)$  are given by (11). Let  $\hat{q}^t := (\hat{q}_1^t, \hat{q}_2^t)$  and  $D(p|q) := \sum_i p_i \ln \frac{p_i}{q_i} - \sum_i (p_i - q_i)$  that is the unnormalized Kullback-Leibler (KL) divergence between two distributions  $p, q$ . By a linear approximation of  $L^t(q_1, q_2; \lambda^{t-1})$  at the previous iterate  $(q_1^{t-1}, q_2^{t-1})$ , we update the primal variable via an online mirror descent step over the domains of  $q_1$  and  $q_2$ ,

$$\begin{aligned} \hat{q}^t \leftarrow \underset{q_1 \in \Delta(k_1^t)}{\text{argmin}} \underset{q_2 \in \Delta(k_2^t)}{\text{argmax}} &\left( V \langle q_1 \cdot \hat{q}_2^{t-1} + \hat{q}_1^{t-1} \cdot q_2, r^{t-1} \rangle \right. \\ &\left. + \lambda^{t-1}(\langle q_1, g^{t-1} \rangle - \langle q_2, h^{t-1} \rangle) + \eta^{-1} D(q|\hat{q}^{t-1}) \right) \end{aligned} \quad (8)$$

where  $V > 0$  provides the tradeoff between the minimax objective and the constraint,  $\eta > 0$  is the learning rate,  $D(\cdot | \cdot)$  is the unnormalized Kullback-Leibler divergence with a slightly abuse in a way that  $D(q | q') := D(q_1 | q'_1) - D(q_2 | q'_2)$ ,  $\tilde{q}_1^{t-1}$  and  $\tilde{q}_2^{t-1}$  are mixing policies, e.g.,

$$\tilde{q}_1^{t-1}(x, a) = (1 - \theta) \hat{q}_1^{t-1}(x, a) + \theta \frac{1}{|X_\ell| |A|} \quad (9)$$

for  $(x, a) \in X_\ell \times A$ ,  $\ell \in \{0, 1, \dots, L-1\}$ ,  $\theta \in (0, 1]$ . The mixing step ensures the uniform boundedness of KL divergence and also adds extra exploration into policy search (Wei et al., 2020). Moreover, we offer an efficient implementation of (8) as solving a convex program in Appendix 8.

Once we obtain  $\hat{q}^t$ , we next perform the dual update. If we treat two  $\lambda$ -related regularization terms in  $L^t(\hat{q}_1^t, \hat{q}_2^t; \lambda)$  separately, then gradient ascent/descent over either  $\lambda$  leads to the same update rule using the constraint violation  $\langle \hat{q}_1^t, g^{t-1} \rangle + \langle \hat{q}_2^t, h^{t-1} \rangle - b$ . Hence, the dual update works in the usual way by adding up all past constraint violations,

$$\lambda^t = \max(\lambda^{t-1} + (\langle \hat{q}_1^t, g^{t-1} \rangle + \langle \hat{q}_2^t, h^{t-1} \rangle - b), 0). \quad (10)$$

The dual update (10) increases  $\lambda^{t-1}$  when  $\hat{q}^t$  violates the approximate constraint  $\langle q_1, g^{t-1} \rangle + \langle q_2, h^{t-1} \rangle \leq b$ . It penalizes both players by yielding individual gains to the constraint satisfaction. The dual update finds uses in constrained MDP problems (Efroni et al., 2020; Ding et al., 2021).

**Estimation of Confidence Sets.** To deal with unknown transitions  $P_1$  and  $P_2$ , we employ the upper confidence bound (Jaksch et al., 2010; Neu et al., 2010) to estimate occupancy measure sets  $\Delta(P_1)$ ,  $\Delta(P_2)$ . We exploit players' history trajectories to estimate their true transitions:  $P_1$ ,  $P_2$ , and describe estimation uncertainty as confidence sets. The estimation proceeds in epochs as follows.

Let the epoch index for the min-player be  $k_1 \in \{1, 2, \dots\}$  and the epoch index for the max-player be  $k_2 \in \{1, 2, \dots\}$ . We may represent them by  $k_1^t$  and  $k_2^t$  for showing the dependence on episode  $t$ . The epoch counters work in the following way. For each player, e.g., the min-player, we denote by  $N_1^{k_1}(x, a)$  and  $M_1^{k_1}(x, a, x')$  the total numbers of visitations to  $(x, a)$  and  $(x, a, x')$  before epoch  $k_1$ , respectively; we represent the total numbers of visitations to  $(x, a)$  and  $(x, a, x')$  in epoch  $k_1$  by  $n_1^{k_1}(x, a)$  and  $m_1^{k_1}(x, a, x')$ , respectively; If there exists  $(x, a)$  such that  $n_1^{k_1}(x, a) \geq N_1^{k_1}(x, a)$ , then we set a new epoch by increasing  $k_1$  by one. Similarly, we define  $N_2^{k_2}(y, b)$ ,  $M_2^{k_2}(y, b, y')$ ,  $n_2^{k_2}(y, b)$ , and  $m_2^{k_2}(y, b, y')$  for the max-player. Using the defined epoch and visitation counters, we empirically estimate the true transitions  $P_1$  or  $P_2$  in epoch  $k_1$  or  $k_2$  by

$$\bar{P}_1^{k_1}(x' | x, a) = \frac{M_1^{k_1}(x, a, x')}{\max(1, N_1^{k_1}(x, a))} \quad \text{and} \quad \bar{P}_2^{k_2}(y' | y, b) = \frac{M_2^{k_2}(y, b, y')}{\max(1, N_2^{k_2}(y, b))}$$

for all  $(x, a, x') \in X \times A \times X$  and  $(y, b, y') \in Y \times B \times Y$ .

Let the confidence set of epoch  $k_1$  for the min-player be  $\mathcal{P}_1^{k_1}$  and the confidence set of epoch  $k_2$  for the max-player be  $\mathcal{P}_2^{k_2}$ . We take  $\mathcal{P}_1^{k_1}$  and  $\mathcal{P}_2^{k_2}$  as collections of transitions that deviate from the empirical ones at most  $\epsilon_1^{k_1}$  and  $\epsilon_2^{k_2}$ ,

$$\mathcal{P}_1^{k_1} = \{ \hat{P}_1 \mid \| \hat{P}_1(\cdot | x, a) - \bar{P}_1^{k_1}(\cdot | x, a) \|_1 \leq \epsilon_1^{k_1}, \forall (x, a) \}$$

$$\mathcal{P}_2^{k_2} = \{ \hat{P}_2 \mid \| \hat{P}_2(\cdot | y, b) - \bar{P}_2^{k_2}(\cdot | y, b) \|_1 \leq \epsilon_2^{k_2}, \forall (y, b) \}$$

where we take  $\epsilon_1^{k_1}(x, a) = \sqrt{\frac{2|X_{\ell(x)+1}| \log(T|A||X|/\delta)}{\max(1, N_1^{k_1}(x, a))}}$  and  $\epsilon_2^{k_2}(y, b) = \sqrt{\frac{2|Y_{\ell(y)+1}| \log(T|B||Y|/\delta)}{\max(1, N_2^{k_2}(y, b))}}$ ,  $\ell(x)$  and  $\ell(y)$  are the layers that certain states belong to, and  $\delta \in (0, 1)$ . We recall the occupancy measure



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**Algorithm 1** Upper Confidence Bound Constrained Saddle-Point Optimization (UCB-CSAPO)
 

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- 1: **Input:** State/action spaces  $(X, A)$  and  $(Y, B)$ , episode  $T$ , parameters  $V, \eta, \theta$ , and  $p \in (0, 1)$ .
- 2: **Initialization:** The min-player:  $\hat{q}_1^0(x, a, x') = \frac{1}{|X^\ell||A||X^{\ell+1}|}, \forall (x, a, x') \in X^\ell \times A \times X^{\ell+1}, \ell \in [0, L-1]$ ;  $n_1^1(x, a) = N_1^1(x, a) = 0, \forall (x, a)$ ;  $m_1^1(x, a, x') = M_1^1(x, a, x') = \bar{P}_1^1(x' | x, a) = 0, \forall (x, a, x')$ .  
The max-player:  $\hat{q}_2^0(y, b, y') = \frac{1}{|Y^\ell||B||Y^{\ell+1}|}, \forall (y, b, y') \in Y^\ell \times B \times Y^{\ell+1}, \ell \in [0, L-1]$ ;  $n_2^1(y, b) = N_2^1(y, b) = 0, \forall (y, b)$ ;  $m_2^1(y, b, y') = M_2^1(y, b, y') = \bar{P}_2^1(y' | y, b) = 0, \forall (y, b, y')$ .  
Let  $r^0, g^0, h^0$  be zero functions,  $\lambda^0$  be zero, and  $k_1^1 = k_2^1 = 1$ .
- 3: **for** episode  $t = 1, \dots, T$  **do**
- 4:   Update the primal variable  $\hat{q}^t$  via (8) and the dual variable  $\lambda^t$  via (10).
- 5:   Compute the min-policy  $\pi^t$  and the max-policy  $\mu^t$  via (7). Execute them for  $L$  steps and record trajectories  $(x^0, a^0, x^1, \dots, a^{L-1}, x^L)$  and  $(y^0, b^0, y^1, \dots, b^{L-1}, y^L)$ , and reward/utility functions  $r^t, g^t$ , and  $h^t$ .
- 6:   Update local visitation counters at visited trajectories,

$$n_1^{k_1^t}(x^\ell, a^\ell) \leftarrow n_1^{k_1^t}(x^\ell, a^\ell) + 1 \quad \text{and} \quad m_1^{k_1^t}(x^\ell, a^\ell, x^{\ell+1}) \leftarrow m_1^{k_1^t}(x^\ell, a^\ell, x^{\ell+1}) + 1$$

$$n_2^{k_2^t}(y^\ell, b^\ell) \leftarrow n_2^{k_2^t}(y^\ell, b^\ell) + 1 \quad \text{and} \quad m_2^{k_2^t}(y^\ell, b^\ell, y^{\ell+1}) \leftarrow m_2^{k_2^t}(y^\ell, b^\ell, y^{\ell+1}) + 1.$$

- 7:   **if**  $n_1^{k_1^t}(x, a) \geq N_1^{k_1^t}(x, a)$  or  $n_2^{k_2^t}(y, b) \geq N_2^{k_2^t}(y, b)$  for some  $(x, a) \in X \times A$  or  $(y, b) \in Y \times B$  **then**
- 8:     Increase epoch counter by one,  $k_1^{t+1} \leftarrow k_1^t + 1$  or  $k_2^{t+1} \leftarrow k_2^t + 1$ , and update global visitation counters,

$$N_1^{k_1^{t+1}}(x, a) \leftarrow N_1^{k_1^t}(x, a) + n_1^{k_1^t}(x, a) \quad \text{or} \quad N_2^{k_2^{t+1}}(y, b) \leftarrow N_2^{k_2^t}(y, b) + n_2^{k_2^t}(y, b)$$

$$M_1^{k_1^{t+1}}(x, a, x') \leftarrow M_1^{k_1^t}(x, a, x') + m_1^{k_1^t}(x, a, x') \quad \text{or} \quad M_2^{k_2^{t+1}}(y, b, y') \leftarrow M_2^{k_2^t}(y, b, y') + m_2^{k_2^t}(y, b, y').$$

Update the confidence bounds for  $\Delta(k_1^t)$  or  $\Delta(k_2^t)$  in (11), and set  $n_1^{k_1^{t+1}}(x, a) = m_1^{k_1^{t+1}}(x, a, x') = 0$  for all  $(x, a)$  and  $(x, a, x')$  or  $n_2^{k_2^{t+1}}(y, b) = m_2^{k_2^{t+1}}(y, b, y') = 0$  for all  $(y, b)$  and  $(y, b, y')$ .

- 9:   **else**
  - 10:     Set either  $k_1^{t+1} = k_1^t$  or  $k_2^{t+1} = k_2^t$ .
  - 11:   **end if**
  - 12: **end for**
- 

sets  $\Delta(P_1)$  or  $\Delta(P_2)$  that are induced by the true transitions  $P_1$  or  $P_2$ . We generalize this notion to define  $\Delta(\mathcal{P}_1^{k_1^t})$  or  $\Delta(\mathcal{P}_2^{k_2^t})$  as collections of all possible occupancy measures that are induced by the estimated transitions  $\hat{P}_1 \in \mathcal{P}_1^k$  or  $\hat{P}_2 \in \mathcal{P}_2^k$ ,

$$\Delta(k_1^t) := \Delta(\mathcal{P}_1^{k_1^t}) \quad \text{or} \quad \Delta(k_2^t) := \Delta(\mathcal{P}_2^{k_2^t}); \quad \text{see (17) in Appendix 8 for explicit forms.} \quad (11)$$

**Lemma 1** Fix  $\delta \in (0, 1)$ . With probability  $1 - \delta$ ,  $\Delta(P_1) \subset \Delta(\mathcal{P}_1^{k_1})$  and  $\Delta(P_2) \subset \Delta(\mathcal{P}_2^{k_2})$  for all  $k_1, k_2 \in \{1, 2, \dots\}$ .

The proof of Lemma 1 follows the confidence bound construction; we provide it in Appendix 9. For all epoch  $k_1^t$  or  $k_2^t$  (episode  $t$ ), the true transitions  $P_1$  and  $P_2$  are contained in  $\mathcal{P}_1^{k_1^t}$  and  $\mathcal{P}_2^{k_2^t}$ , respectively, with high probability. This supports the primal update (8) such that both players are optimistically searching solutions in a large but tractable domain.

#### 4. Performance Guarantees

In Theorem 2, we present our main theoretical result on the regret and the constraint violation for Algorithm 1. We recall the total number of games played by the algorithm  $T$ , the size of state/action spaces of the min-player  $|X|$ ,  $|A|$ , and the size of state/action spaces of the max-player  $|Y|$ ,  $|B|$ .

**Theorem 2 (Regret Bound and Constraint Violation)** *Let Assumption 1 hold. Fix  $p \in (0, 1)$  and  $T \geq \max(|X||A|, |B||Y|)$ . In Algorithm 1, we set  $V = L\sqrt{T}$ ,  $\eta = 1/(TL)$ , and  $\theta = 1/T$ . Then, with probability  $1 - p$ , the regret (5) and the constraint violation (6) satisfy*

$$\text{Regret}(T), \text{Violation}(T) \leq \tilde{O}(|X| + |Y|) L\sqrt{T(|A| + |B|)}$$

where  $\tilde{O}(\cdot)$  hides the logarithmic factor  $\log \frac{1}{p}$ .

In Theorem 2, we prove that UCB-CSAPO enjoys  $O(\sqrt{T})$  regret and  $O(\sqrt{T})$  constraint violation using appropriate algorithm parameters  $\{V, \eta, \theta, p\}$  and Assumption 1; see Appendix 7 for proof. Our bounds have the optimal dependence on the total number of episodes  $T$  up to some logarithmic factors. The  $\sqrt{|A| + |B|}$  dependence matches the existing lower bound for the single-player case (Bai and Jin, 2020). The only suboptimal dependence comes from  $|X|$ ,  $|Y|$  that also exists in existing unconstrained loop-free stochastic shortest path problems (Rosenberg and Mansour, 2019). It is straightforward to remove knowledge of  $T$  by using the doubling trick while not altering our bounds up to logarithmic factors (Rakhlin and Sridharan, 2013).

We see that Assumption 1 does not impose any restrictions on rewards. Hence, UCB-CSAPO is robust against adversarial reward functions. Moreover, Theorem 2 carries to other settings, e.g., constrained MGs with side constraints; see Appendix 14.

#### 5. Concluding Remarks

We have examined an episodic two-player zero-sum constrained Markov game (MG) with independent transition functions. In our setup, transition functions are unknown to agents, reward functions are adversarial, and utility functions are stochastic. We have proposed the first provably efficient algorithm for playing constrained MGs with  $O(\sqrt{T})$  regret and constraint violation. Our algorithm provides a principled extension of the upper confidence reinforcement learning to deal with coupled constraints in constrained MGs. We also remark that the developed algorithmic framework can be readily applied to learning other constrained MGs, e.g., the ones that involve a single controller.

Our work opens up many interesting directions for future work, such as sharper algorithms with sample complexity lower bounds, constrained rational algorithms, and how to perform safe exploration in other models of constrained MGs.

## Acknowledgments

The work of D. Ding and M. R. Jovanović was supported in part by the National Science Foundation under awards ECCS-1708906 and 1809833. Part of this work was done while D. Ding was with the University of Southern California. We also thank NeurIPS 2022 reviewers for providing helpful comments.

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